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JENERAL PRINTOSE FINANCIAL STATEMENTS

AND SUPPLEMENTARY INFORMATION
MAY 2 7 2004

Year Ended March 31, 2004

Michigan Dept. of Treasury, Local Audit & Finance Division
496 (3-98). Formerly L-3147

ALIDITING PROCEDURES REPORT

AUDITING PF Issue under P.A. 2 of 1									
Local Government	Турє	∍		Local Governmen Township of			County	idwin	
City Townsh	Jib		Opinion Date	L	Date Accountant I	Report Submitted to			
March 31, 2004 April 26, 2004 April 26, 2004  We have audited the financial statements of this local unit of government and rendered an opinion on financial statements									
We have audited prepared in accor Reporting Format Department of Tre	rdar t fo	nce with t or Finance	the Statemer	nts of the Govern	nmental Accoun	ting Standards B : of Gov <del>ernment</del>	oard (GA	(SB) and Gan by t	the <i>Unitorm</i>
We affirm that:						A AAAN		- 1	
1. We have com									
<ol><li>We are certified</li><li>We further affirm</li></ol>	ed p	oublic acc	countants reg	istered to praction	ce in Michigan.	LOCAL AUDI	T & FINAN	GE BUV Jun.	
We further affirm the report of com	the me	: following nts and r	g. "Yes" resp ecommendat	onses have bee ions	n disclosed in the	e financial statem	ient <del>s, inc</del>	itionio ine	e notes, or in
You must check t	he	applicabl	le box for eac	ch item below.					
☐ yes ☒ no						unit are excluded			
☐ yes ☒ no	2.		re accumulat s (P.A. 275 o		e or more of this	unit's unreserve	d fund ba	alances/re	etained
☐ yes ☒ no	3.		re instances on samended).	of non-complian	ce with the Unifo	orm Accounting a	nd Budg	eting Act	(P.A. 2 of
☐ yes ☒ no	4.	The locator its re	The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.						
☐ yes ☒ no	5.	The location of 1943	The local unit holds deposits/investments which do not comply with statutory requirements. (P.A. 20 of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, as amended [MCL 38.1132]).						
☐ yes ☒ no									
yes 🗵 no 7. The local unit has violated the Constitutional requirement (Article 9, Section 24) to fund current year earned pension benefits (normal costs) in the current year. If the plan is more than 100% funded and the overfunding credits are more than the normal cost requirement, no contributions are due (paid during they year).									
☐ yes ☒ no	8.		The local unit uses credit cards and has not adopted an applicable policy as required by P.A. 266 of 1995 (MCL 129.241).						
☐ yes ☒ no	9.	The loc	al unit has no	ot adopted an inv	vestment policy a	as required by P.	A. 196 o	1997 ( <b>M</b>	CL 129.95).
							•	о Ве	Not
We have enc	los	ed the f	ollowing:			Enclose	d For	warded	Required
The letter of co	mm	ents and	recommend	ations.		Х			
Reports on indi	vidu	ual federa	al financial as	ssistance progra	ms (program aud	dits).			Х
Single Audit Re	por	ts (ASLC	3U).						Х
Certified Public Ac Campbell, Ki							·		
Street Address 512 N. Linco	 In, {	 Suite 100	), P.O. Box 6	<del></del> 86	City	ay City	State MI	Zip 4870	07
Accountant Signat		Kuste	rer & Co.	, Р.С.					

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#### CAMPBELL, KUSTERER & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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#### INDEPENDENT AUDITOR'S REPORT

April 26, 2004

To the Township Board Township of Gladwin Gladwin County, Michigan

We have audited the accompanying general purpose financial statements of the Township of Gladwin, Gladwin County, Michigan, as of March 31, 2004, and for the year then ended, as listed in the table of contents. These general purpose financial statements are the responsibility of the Township of Gladwin's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Township of Gladwin, Gladwin County, Michigan, as of March 31, 2004, and the results of its operations for the year then ended in conformity with accounting principles generally accepted in the United States.

Our audit was conducted for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the general purpose financial statements of the Township of Gladwin, Gladwin County, Michigan. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

Caupbell, Kusterer ; Co., P.C.

CAMPBELL, KUSTERER & CO., P.C. Certified Public Accountants

## COMBINED BALANCE SHEET – ALL FUND TYPES AND ACCOUNT GROUPS March 31, 2004 EXHIBIT A

	Governmental General	Fund Types Special Revenue	Fiduciary Fund Type Agency
<u>Assets</u>			
Cash in bank Investments Taxes receivable Due from other funds Land Buildings Equipment	111 350 63 12 134 78 325 56 - -	- - - -	325 56 - - - - - -
Total Assets	123 810 97	-	325 56
Liabilities and Fund Equity			
Liabilities: Due to other funds Total liabilities			325 56 325 56
Fund equity: Investment in general fixed assets Fund balances: Unreserved:	-	-	-
Undesignated Total fund equity	123 810 97 123 810 97		
Total Liabilities and Fund Equity	123 810 97	_	325 56

Account Group General Fixed Assets	Total (Memorandum Only)
-	325 56
-	111 350 63
-	12 134 78
-	325 56
16 127 77	16 127 77
41 343 20	41 343 20
<u>15 180 49</u>	<u>15 180 49</u>
72 651 46	<u>196 787 99</u>
	325 56 325 56
72 651 46	72 651 46
<u>-</u> 72 651 46	123 810 97 196 462 43
72 651 46	<u>196 787 99</u>

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – ALL GOVERNMENTAL FUND TYPES Year Ended March 31, 2004 Page 1

	Governmenta	Governmental Fund Types	
		Special	Total (Memorandum
	General	Revenue	Only)
Revenues:			
Property taxes	18 314 19	19 966 15	38 280 34
Licenses and permits	132 00	-	132 00
State revenue sharing	75 783 00	_	75 783 00
Charges for services	12 195 00	_	12 195 00
Rents	1 140 00	_	1 140 00
Interest	631 42	_	631 42
Special assessments	44 038 00	_	44 038 00
Miscellaneous	3 622 79	_	3 622 79
Total revenues	<u> 155 856 40</u>	19 966 15	<u>175 822 55</u>
Expenditures:			
Legislative:			
Township Board	8 632 23	_	8 632 23
General government:	0 002 20		0 032 23
Supervisor	8 815 67	_	8 815 67
Elections	606 00	_	606 00
Assessor	5 887 50	_	5 887 50
Clerk	11 558 01		11 558 01
Board of Review	1 044 42	_	1 044 42
Treasurer	9 255 43	_	9 255 43
Township hall and grounds	3 076 15	_	3 076 15
Cemetery	17 223 55	_	17 223 55
Public safety:	,. 420 00	-	17 223 33
Fire protection	-	19 966 15	19 966 15
Public works:		10 000 10	19 900 13
Roads	48 722 50	-	48 722 50
Sanitation	44 559 87	_	44 559 87
Other:			77 333 01
Insurance	4 673 00	_	4 673 00
Capital outlay	4 950 00	-	4 950 00
Total expenditures	169 004 33	19 966 15	188 970 48

The accompanying notes are an integral part of these financial statements.

## COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – ALL GOVERNMENTAL FUND TYPES Year Ended March 31, 2004 Page 2

	Governmental General	Fund Types Special Revenue	Total (Memorandum Only)
Excess (deficiency) of revenues over expenditures	(13 147 93)	-	(13 147 93)
Fund balances, April 1	136 958 90		136 958 90
Fund Balances, March 31	<u>123 810 97</u>	-	<u>123 810 97</u>

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL AND SPECIAL REVENUE FUNDS Year Ended March 31, 2004

EXHIBIT C Page 1

	Special Revenue Fund			
	Budget	Actual	Over (Under) Budget	
	19 966 15	19 966 15	-	
	-	-	-	
	-	-	-	
	-	<del>-</del>	<del>-</del>	
	_	-	-	
	-	-	_	
	_		<u> </u>	
-	19 966 15	19 966 15	_	
	-	-	-	
	-	_	_	
	-	-	_	
	-	-	_	
	-	-	-	
	-	-	-	
	-	-	-	
	_	-	-	
	_	-	-	
	19 966 15	19 966 15	-	
	<del>-</del>	-	_	
	-	-	-	
	<del>-</del>	-	_	
	_	-	-	
	_	_		

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL – GENERAL AND SPECIAL REVENUE FUNDS

Year Ended March 31, 2004

EXHIBIT C Page 2

	General Fund		
	Budget	Actual	Over (Under) Budget
Total expenditures	<u>275 689 70</u>	169 004 33	(106 685 37)
Excess (deficiency) of revenues over expenditures	(124 646 71)	(13 147 93)	111 498 78
Fund balances, April 1	<u>124 646 71</u>	136 958 90	12 312 19
Fund Balances, March 31	-	<u>123 810 97</u>	<u>123 810 97</u>

Spec	<u>cial Revenue Fur</u>	nd
•		Over
Budget	Actual	(Under) <u>Budget</u>
19 966 15	<u>19 966 15</u>	-
-	-	-
•		<u>.</u>
-	-	_

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 1 - Summary of Significant Accounting Policies

The accounting policies of the Township of Gladwin, Gladwin County, Michigan, conform to generally accepted accounting principles as applicable to governmental units.

#### Reporting Entity

In accordance with the provisions of the Governmental Accounting Standards Board's Statement No. 14 "The Financial Reporting Entity," the general purpose financial statements of the Township contain all the Township funds and account groups that are controlled by or dependent on the Township's executive or legislative branches.

The reporting entity is the Township of Gladwin. The Township is governed by an elected Township Board. As required by generally accepted accounting principles, these financial statements present the Township as the primary government.

#### **Basis of Presentation**

The financial activities of the local unit are recorded in separate funds and account groups, categorized and described as follows:

#### **Governmental Funds**

#### General Fund

This fund is used to account for all financial transactions not accounted for in another fund, including the general operating expenditures of the local unit. Revenues are derived primarily from property taxes, state and federal distributions, grants, and other intergovernmental revenues.

#### Special Revenue Fund

This fund is used to account for specific revenue sources which are to be expended for specific purposes as dictated by legal, regulatory, or administrative requirements.

#### Fiduciary Fund

The Current Tax Collection Fund is used to account for assets held as an agent for others.

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 1 - Summary of Significant Accounting Policies (continued)

#### **Account Group**

#### **General Fixed Assets Account Group**

This account group presents the fixed assets of the local unit utilized in its general operations.

#### Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present revenues and other financing sources and, expenditures and other financial uses in net current assets.

The modified accrual basis of accounting is followed by the governmental fund types. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual which is both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than principal and interest on long-term debt, are recorded when the related fund liability is incurred, if measurable. Principal and interest on general long-term debt is recognized when due.

Revenues from local sources consist primarily of property taxes. Property taxes and revenues received from the State are recognized when susceptible to accrual. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned since they are measurable and available.

#### **Property Taxes**

Property taxes are accrued in the year in which they are levied. The tax levy is recorded as deferred revenue until the subsequent year when it becomes available for use.

Properties are assessed as of December 31 and the related property taxes become a lien on December 1 of the following year. These taxes are due on February 14 with the final collection date of February 28 before they are added to the County delinquent tax rolls. The Township 2003 tax roll millage rate was 1.8722 mills and the taxable value was \$21,001,783.00.

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 1 – <u>Summary of Significant Accounting Policies</u> (continued)

#### **Fixed Assets**

Purchases of fixed assets for all funds are recorded as expenditures in their respective funds at the time of purchase. Such assets are also capitalized in the General Fixed Assets Group of Accounts as required by the generally accepted accounting principles.

#### **Investments**

Investments are stated at market.

#### Receivables

Receivables have been recognized for all significant amounts due to the Township. Allowances for uncollectible accounts have not been provided for in that collection is not considered doubtful and any uncollected amount would be immaterial.

#### **Inventories**

Inventories of supplies are considered to be immaterial and are not recorded.

#### Compensated Absences (Vacation and Sick Leave)

Employees are not allowed to accumulate vacation or sick pay, and therefore no accumulated amount is recorded in the financial statements.

#### **Budgets and Budgetary Accounting**

The following procedures are followed in establishing the budgetary data reflected in these general purpose financial statements:

- 1. Prior to the beginning of the fiscal year, the proposed budget for each budgetary fund is submitted to the Township Board for consideration.
- 2. The proposed budgets include expenditures as well as the methods of financing them.
- 3. Public hearings are held to obtain taxpayer comments.
- 4. The budgets are adopted at the activity level by a majority vote of the Township Board.

### NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 1 - Summary of Significant Accounting Policies (continued)

#### **Budgets and Budgetary Accounting** (continued)

- 5. The budgets are adopted on the modified accrual basis of accounting.
- 6. The originally adopted budgets can be amended during the year only by a majority vote of the Township Board.
- 7. The adopted budgets are used as a management control device during the year for all budgetary funds.
- 8. Budget appropriations lapse at the end of each fiscal year.
- 9. The budgeted amounts shown in these general purpose financial statements are the originally adopted budgets with all amendments that were approved by the Township Board during the fiscal year.

#### **Encumbrances**

Encumbrances involving the current recognition of purchase orders, contracts and other commitments for future expenditures are not recorded.

#### Postemployment Benefits

The Township provides no postemployment benefits to past employees.

#### Note 2 – Deposits and Investments

Michigan Compiled Laws, Section 129.91, authorizes the Township to deposit and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; bonds, securities and other direct obligations of the United States, or any agency or instrumentality of the United States; United States government or federal agency obligation repurchase agreements; banker's acceptance of United States banks; commercial paper rated within the two highest classifications, which mature not more than 270 days after the date purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan. Financial institutions eligible for deposit of public funds must maintain an office in Michigan.

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 2 – Deposits and Investments (continued)

The Township Board has designated one bank for the deposit of Township funds. The investment policy adopted by the board in accordance with Public Act 196 of 1997 has authorized investment in all investments authorized by state law as listed above.

The Township's deposits and investments are in accordance with statutory authority.

The Governmental Accounting Standards Board Statement No. 3, risk disclosures for the cash deposits are as follows:

	Carrying
	Amounts
	*
Total Deposits	325 56

Amounts in the bank balances are without considering deposits in transit or uncleared checks.

	Bank <u>Balances</u>
Insured (FDIC) Uninsured and Uncollateralized	327 73
Total Deposits	327 73

The Township's investments are categorized below to give an indication of the level of risk assumed by the Township. Risk category 1 includes those investments that meet any one of the following criteria: insured, registered, or held by the Township or its agent. Risk categories 2 and 3 include investments that are neither insured nor registered. Category 2 includes investments that are held by the counterparty's trust department (or agent) in the Township's name. Category 3 includes investments held by the counterparty or the counterparty's trust department (or agent) but not in the Township's name.

The GASB Statement No. 3 risk disclosures for the Township's investments are categorized as follows:

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

Note 2 – <u>I</u>					Carrying
		(1)	(2)	(3)	Amoun
1	nvestment Type				
F	Risk-Categorized: Operating Funds			<b>b</b>	_
-	Total Risk-Categorized Investments	<del></del>	<u></u>	-	-
. !	Nonrisk-Categorized: Financial Institution Pooled Funds			<u>_1</u>	<u>11 350</u>
-	Total Investments			1	11 350
t	The financial institution pevidenced by securities that the investments in the Fixed Assets	hat exist in physic	al or book entr	y form.  Manág	gement
t Note 3 – <u>I</u>	evidenced by securities that the investments in the	hat exist in physic le funds comply w	al or book entr ith the investm	y form.  Manág	gement
t Note 3 – <u>I</u>	evidenced by securities that the investments in the Fixed Assets	hat exist in physic le funds comply w	al or book entr ith the investm	y form.  Manág	gement oted ab Bal
t Note 3 – <u>I</u>	evidenced by securities that the investments in the Fixed Assets	hat exist in physic le funds comply w n general fixed as: Balance	al or book entrith the investment	y form. Manag ent authority no	gement oted ab Bal 3/3
t Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in the Buildings	hat exist in physic re funds comply we n general fixed as:  Balance  4/1/03  16 127 77 36 393 20	al or book entrith the investment	y form. Manag ent authority no	gement oted ab Bal 3/3 16 41
t Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in the Land	hat exist in physic re funds comply we re general fixed as:  Balance  4/1/03  16 127 77	al or book entrith the investment of the investm	y form. Manag ent authority no	gement oted ab Bal 3/3 16 41
t Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in the Buildings	hat exist in physic re funds comply we n general fixed as:  Balance  4/1/03  16 127 77 36 393 20	al or book entrith the investment of the investm	y form. Manag ent authority no	Bal 3/3 16 41 15
t Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in Land Buildings Equipment	hat exist in physic re funds comply we need as a second se	al or book entrith the investment of the investm	y form. Manag ent authority no	Bal 3/3 16 41 15
Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in the Buildings Equipment  Totals	hat exist in physical perfunds comply we have funds comply we have a see that the second seco	al or book entrith the investment of the investm	y form. Managent authority no	Bal 3/3 16 41 15
Note 3 – <u>I</u>	evidenced by securities to that the investments in the Fixed Assets  A summary of changes in Land Buildings Equipment Totals	hat exist in physical perfunds comply we have funds comply we have a see that the second seco	al or book entrith the investment of the investm	y form. Managent authority no	gement

## NOTES TO FINANCIAL STATEMENTS March 31, 2004

#### Note 5 - Deferred Compensation Plan

The Township does not have a deferred compensation plan.

#### Note 6 - Pension Plan

The Township does not have a pension plan.

#### Note 7 - Risk Management

The Township is exposed to various risks of loss related to property loss, torts, errors, omissions, and employee injuries (workers' compensation). The Township has purchased commercial insurance for property loss, torts, and workers' compensation claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

#### Note 8 - Building Permits

The Township of Gladwin does not issue building permits. Building permits are issued by the County of Gladwin.

#### Note 9 - Total Columns on Combined Statements--Overview

The total columns on the combined financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation, because interfund eliminations have not been made in the aggregation of this data.

	GENERAL FUND EXPENDITURES BY DETAILED ACCOUNT Year Ended March 31, 2004	EXHIBIT D Page 1
_	Township Board:	
	Wages	2 200 00
	Dues	491 10
_	Printing and publishing	716 68
	Payroll taxes	2 123 49
	Miscellaneous	3 100 96
		8 632 23
	Supervisor:	
_	Salary	4 500 00
	Deputy – salary	200 00
	Professional services	4 115 67
_	Elections:	<u>8 815 67</u>
	Wages	606 00
	vvages	000 00
	Assessor:	
	Contracted services	5 887 50
_	Clerk:	
	Salary	8 500 00
	Salary – cemetery clerk	2 500 00
_	Deputy – salary	200 00
	Office supplies	<u>358 01</u>
		11 558 01
_	Board of Review:	11.000.01
	Wages	810 00
_	Miscellaneous	234 42
		1 044 42
	Treasurer:	
_	Salary	8 284 00
	Deputy – salary	200 00
	Office supplies	<u>771 43</u>
_		9 255 43
	Township hall and grounds:	
	Utilities	1 643 40
_	Contracted services	453 90
	Repairs and maintenance	378 85
	Miscellaneous	600 00
_	Compton	<u>3 076 15</u>
	Cemetery:	47.000.77
	Contracted services	<u>17 223 55</u>
_	Roads:	
	Repairs and maintenance	48 722 50
_	1/	<u> 40 122 30</u>

# GENERAL FUND EXPENDITURES BY DETAILED ACCOUNT Year Ended March 31, 2004 Sanitation: Contracted services Insurance Capital outlay Total Expenditures EXHIBIT D Page 2 44 559 87 44 559 87 4 950 00 169 004 33

## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES Year Ended March 31, 2004

**EXHIBIT E** 

<b></b>		Balance 4/1/03	Additions	Deductions	Balance 3/31/04
_	<u>Assets</u>				
-	Cash in bank Total Assets	346 46 346 46	527 950 19 527 950 19	527 971 09 527 971 09	325 56 325 56
_	<u>Liabilities</u>				
<b>-</b>	Due to other funds Due to other units Total Liabilities	346 46 - 346 46	70 394 66 457 555 53 527 950 19	70 415 56 457 555 53 527 971 09	325 56  325 56

#### CAMPBELL, KUSTERER & CO., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

MARK J. CAMPBELL, CPA KENNETH P. KUSTERER, CPA 512 N. LINCOLN AVE. - SUITE 100 P.O. BOX 686 BAY CITY, MICHIGAN 48707 TEL (989) 894-1040

PECELVED
(989) 894-5494

MAY 2 7 2004

AUDIT COMMUNICATION AND CAL AUDITONION REPORT OF COMMENTS AND RECOMMENDATIONS NCE DIV.

April 26, 2004

To the Township Board Township of Gladwin Gladwin County, Michigan

We have audited the financial statements of the Township of Gladwin, for the year ended March 31, 2004. As required by auditing standards generally accepted in the United States, the independent auditor is required to make several communications to the governing body having oversight responsibility for the audit. The purpose of this communication is to provide you with additional information regarding the scope and results of our audit that may assist you with your oversight responsibilities of the financial reporting process for which management is responsible.

## <u>AUDITOR'S RESPONSIBILITY UNDER AUDITING STANDARDS GENERALLY ACCEPTED IN THE UNITED STATES</u>

We conducted our audit of the financial statements of the Township of Gladwin in accordance with auditing standards generally accepted in the United States. The following paragraph explains our responsibilities under those standards.

Management has the responsibility for adopting sound accounting policies, for maintaining an adequate and effective system of accounts, for the safeguarding of assets, and for devising an internal control structure that will, among other things, help assure the proper recording of transactions. The transactions that should be reflected in the accounts and in the financial statements are matters within the direct knowledge and control of management. Our knowledge of such transactions is limited to that acquired through our audit. Accordingly, the fairness of representations made through the financial statements is an implicit and integral part of management's accounts and records. However, our responsibility for the financial statements is confined to the expression of an opinion on them. The financial statements remain the responsibility of management.

The concept of materiality is inherent in the work of an independent auditor. An auditor places greater emphasis on those items that have, on a relative basis, more importance to the financial statements and greater possibilities of material error than those items of lesser importance or those in which the possibility of material error is remote.

To the Township Board Township of Gladwin Gladwin County, Michigan

For this purpose, materiality has been defined as "the magnitude of an omission or misstatement of accounting information that, in light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would have been changed or influenced by the omission or misstatement."

An independent auditor's objective in an audit is to obtain sufficient competent evidential matter to provide a reasonable basis for forming an opinion on the financial statements. In doing so, the auditor must work within economic limits; the opinion, to be economically useful, must be formed within a reasonable length of time and at reasonable cost. That is why an auditor's work is based on selected tests rather than an attempt to verify all transactions. Since evidence is examined on a test basis only, an audit provides only reasonable assurance, rather than absolute assurance, that financial statements are free of material misstatement. Thus, there is a risk that audited financial statements may contain undiscovered material errors or fraud. The existence of that risk is implicit in the phrase in the audit report, "in our opinion."

In the audit process, we gain an understanding of the internal control structure of an entity for the purpose of assisting in determining the nature, timing, and extent of audit testing. Our understanding is obtained by inquiry of management, testing transactions, and observation and review of documents and records. The amount of work done is not sufficient to provide a basis for an opinion on the adequacy of the internal control structure.

#### SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies are described in Note 1 to the financial statements.

#### OTHER COMMUNICATIONS

Auditing standards call for us to inform you of other significant issues such as, but not limited to, 1) Accounting estimates that are particularly sensitive because of their significance to the financial statements or because of the possibility that future events affecting them may differ markedly from management's current judgments; 2) Significant audit adjustments that may not have been detected except through the auditing procedures we performed; 3) Disagreements with management regarding the scope of the audit or application of accounting principles; 4) Consultation with other accountants; 5) Major issues discussed with management prior to retention; and 6) Difficulties encountered in performing the audit.

We have no significant issues, regarding these matters, to report to you at this time. Audit adjustments were minimal, and are available to review.

To the Township Board Township of Gladwin Gladwin County, Michigan

#### **GASB 34 IMPLEMENTATION**

The Governmental Accounting Standards Board issued a new reporting model for governmental units which is to be implemented over the next few years. The implementation date of this pronouncement for the Township of Gladwin will begin with the year ended March 31, 2004, and will need to be implemented fully by March 31, 2005. The daily operations and recording transactions should not change significantly, however, the Township will be required to maintain additional records for the year end adjustments to the final presentation format.

#### COMMENTS AND RECOMMENDATION REGARDING INTERNAL CONTROLS/ COMPLIANCE/ EFFICIENCY

Our procedures disclosed the following conditions that we would like to bring to your attention:

#### **SEGREGATION OF DUTIES**

A separation of duties between persons who authorize transactions and persons who have control over the related assets does not always exist.

The least desirable accounting system is one in which an employee is responsible for executing the transaction and then recording the transaction from its origin to its ultimate posting in the General Ledger. This increases the likelihood that intentional or unintentional errors will go undetected. In most cases, adequate segregation of duties substantially increases control over errors without duplication of effort.

We understand that due to the size of needed staff, a proper segregation of duties may be impractical and the "cost to benefit" relationship may not justify the addition of accounting staff to accomplish the desired segregation.

These conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our audit of the Township's financial statements and this communication of these matters does not affect our report on the Township's financial statements, dated March 31, 2004.

#### **SUMMARY**

We welcome any questions you may have regarding the foregoing comments and we would be happy to discuss any of these or other questions that you might have at your convenience.

Sincerely,

Compbell, Kusterer & Co., P.C. Campbell, Kusterer & Co., P.C. Certified Public Accountants